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Title of meeting:	Health and Wellbeing Board
Subject:	Health and Wellbeing Strategy 2022-2030 performance update
Date of meeting:	17 th July 2024
Report by:	Matt Gummerson, Assistant Director of Public Health
Cabinet Member:	Councillor Matthew Winnington
Wards affected:	All

1. Requested by Helen Atkinson, Director of Public Health

2. Purpose

- 2.1 This report provides the HWB with an annual update on the Public Health Outcome Framework (PHOF) measures that relate to the Health and Wellbeing Strategy 2022-2030 (HWS) agreed by the Board in 2022.
- 2.2 The HWB approved a strategy in 2022 with a long-term focus on the 'causes of the causes' - key priority areas that the board agreed had the potential to improve performance across a range of issues where Portsmouth was an outlier or where previous efforts had not succeeded in shifting the dial. In June 2022 the HWB agreed a framework for delivery of the strategy, comprising several elements:
- i. a rolling programme of annual updates on each priority: this continues to happen, supported by thematic 'development sessions' to explore issues in more depth. These sessions allow the latest data and context around indicators to be explored more fully; the PHOF data presented in this report only provides a high level overview, often with a considerable time lag while national data is quality assured and compared.
 - ii. a principles-focussed evaluation as part of wider engagement with local communities around delivery of the strategy's priorities: this has not yet been done but is built into the city's Health Determinants Research Collaboration (HDRC).
 - iii. Use of the ONS Health Index as a framework for assessing the impact of the HWS over the longer term: a decision was taken by ONS in 2023 to pause the Health

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Index due to lack of funding. Pending the outcome of a consultation on health and care statistical outputs late last year, it is not yet known whether 2022 Health Index data or future updates will be available.

- iv. Tracking progress and trends against key measures used by HWB partners such as long-term indicators taken from the Public Health Outcomes Framework (PHOF) and other established frameworks, supported by insights from city-wide resident surveys: this report provides an update on the PHOF element of that.

3. Joint Health and Wellbeing Strategy PHOF performance update

- 3.1 The PHOF focuses on the two high level outcomes we want to achieve across the public health system and beyond - 'Increased healthy life expectancy' and 'Reduced differences in life expectancy and healthy life expectancy between communities'. These are supported by a set of indicators (grouped into four domains) that cover the full spectrum of what public health is understood to be. It can be explored at [Public Health Outcomes Framework - OHID \(phe.org.uk\)](https://phe.org.uk) or via the PHOF [dashboard](#) at the bottom of the [JSNA homepage](#) which provides a more detailed focus on the Portsmouth data.
- 3.2 A sub-set of the PHOF has been created locally comprising those indicators that most closely relate to the priority challenges identified within the HWS. The aim is to:
 - provide an overall picture of how well the system is performing on key outcomes;
 - remind partners of some of the key challenges the city faces; and
 - identify any particular emerging issues that may need to be brought to the board's attention.

A filter to just select the HWB outcomes has been applied to the public version of the dashboard, allowing partners and the public to review this data themselves more easily. It can be used on pages 9 and 10 of the dashboard ('PHOF at a glance: all indicators including by HWS indicators' and 'PHOF: Portsmouth HWB Strategy 2022-2030 monitoring, by selected indicator').

- 3.3 It is important to note that these are not intended as performance indicators for the HWS priorities. For example, it is not possible to say that the 'Positive Relationships' priority is performing well or badly based on an indicator such as *'the % of adult social care users who have as much social contact as they would like'*. Another limitation of the PHOF is the timeliness of the data, much of which still predates the activity undertaken since the HWS was agreed.
- 3.4 Appendix A shows the latest period summary for each indicator, split by the five domains in the PHOF. The same information is already published in the PHOF

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[dashboard](#) at the bottom of the [JSNA homepage](#), (p.9, applying the a filter 'yes' for HWS monitoring indicators). The information presented includes the following:

- Details of the indicator (indicator name, sex, age, time period range, latest time period covered by the published data)
- The count (or number) for Portsmouth and the value (often a % or a rate per 100,000, described in the table) for Portsmouth and England
- How the Portsmouth value compares to England (RAG rated)
- The recent statistical trend (where available)
- The Portsmouth value trend as a sparkline (or line chart)
- The date the data was updated

3.5 The overall picture is unchanged from when the board and wider stakeholders explored the issues that informed the HWS. Of the PHOF indicators linked to HWS priorities and where a statistical trend was able to be calculated:

- 4 are getting better
- 4 are getting worse
- 15 show no statistically significant change

23 indicators are statistically significantly worse than England, with just 5 statistically significantly better. It should be noted however that this is a subset of indicators that partners chose because they reflect important local challenges. It may therefore be expected that performance in these areas will be worse than the national average.

3.6 It is also possible to look at specific indicators of interest in more detail. Appendix B provides an example of one indicator for each priority, selected because they illustrate why these issues remain HWS priorities and summarised in the table below. The data presented in this section of the dashboard comprises three charts:

- Trend data for Portsmouth and comparators (England, South East, Southampton)
- Portsmouth position against comparator areas (statistical neighbours, England and South East)
- Portsmouth performance compared to England and South East, with statistical significance, over time.

Priority	Indicator	Why it matters	What it shows
Tackling Poverty	% of the population in receipt of long term support for a learning disability that are in paid employment	Good quality employment is one way out of poverty. One area of focus for the HWB was providing additional support to people who may experience additional barriers to work, such as people with a learning disability	In 22/23 Portsmouth was significantly worse than England and South East, with performance continuing a downward trend since 16/17

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Priority	Indicator	Why it matters	What it shows
Educational Attainment	Pupil absence	Improving attendance in schools is crucial to ensuring every child can reach their potential. Local services need to work together to support this.	8% of half-days were missed by pupils in Portsmouth in 22/23, similar to the previous year and higher than England and the South East
Positive Relationships	% children achieving a good level of development at 2-2½ years	Inequalities in the number of children who reach the expected level of development drive longer term outcomes across the life course, with good development supported by positive relationships	Performance declined from 83% in 21/22 to 76% in 22/23, and is significantly worse than England and the South East
Housing	Households in temporary accommodation	Poor quality temporary accommodation can lead to serious impacts on people's health and wellbeing, including young people's attainment	The number of households in temporary accommodation increased significantly from 148 in 21/22 to 299 in 22/23 and is no longer better than the South East figure
Air Quality and Active Travel	Fraction of mortality attributable to particulate air pollution	Poor air quality is a significant public health issue, with strong evidence that air pollution causes the development of CHD, stroke, respiratory disease, and lung cancer, exacerbates asthma and has a contributory role in mortality	6% of mortality In Portsmouth is attributable to particulate air pollution in 2022, slightly above the England figure of 5.8%

4. Discussion points

- 4.1 It should be possible to start to use this to see how the outcomes of interest to the HWB through the HWS are shifting. The report in June 2025 will include data for many indicators covering the period 2023/24.
- 4.2 This data will not provide meaningful measures of performance, which will continue to be assessed at HWB level through the regular thematic reports to the board focussed on activity, where the relevant lead officers will be able to provide the latest data and contextual information. This is in addition to management of the issues by operational teams and specific partnerships. For example, HWB partners who are



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interested in the temporary accommodation have been asked to provide representatives to the Homelessness Partnership Board and its sub-groups, where the complex issues driving unprecedented demand in terms of homelessness applications are being explored and managed.

4.3 The HWB is asked to consider how it wishes receive the information on the Public Health Outcomes Framework specifically, and progress against the Health and Wellbeing Strategy more generally.

4.3.1 With the data now available in the PHOF dashboard, partners can review those indicators of interest to them - is a report bringing all the data together useful still?

4.3.2 The board is also asked to consider whether these measures are the right ones or whether others from the PHOF or other frameworks should be included.

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Signed by (Director)

Appendices:

Appendix A - HWB PHOF indicators at a glance

Appendix B - HWB PHOF indicators - snapshot focus

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location