



Title of meeting: Cabinet Member for Transport Decision Meeting

Date of meeting: 11 July 2024

Subject: TRO 296/2023 Edenbridge Road

Report by: Felicity Tidbury, Assistant Director for Economy, Transport and Planning

Report Author: Stanley Palmer, Road Safety Officer

Cabinet Member: Councillor Peter Candlish, Cabinet Member for Transport

Wards affected: Baffins

Key decision: No

Full Council decision: No

1. Purpose of report

1.1 To consider the public response to the proposed extension of Double Yellow Lines on Edenbridge Road at its junction with Warren Avenue

In this report, TRO means Traffic Regulation Order.

- Appendix A: The public proposal notice for TRO 296/2023
- Appendix B: TRO Public consultation responses received
- Appendix C: Plans for Edenbridge Road
- Appendix D: Integrated Impact Assessment

2. Recommendations

It is recommended that the Cabinet Member for Transport approves:

- 2.1** The proposed extension of the double yellow lines on Edenbridge Road from a point 10 metres south-east of its junction with Warren Avenue, for a distance of 8.6 metres in a southerly direction;
- 2.2** The extension of double yellow lines on Edenbridge on the north-east side from a point 10 metres south-east of its junction with Warren Avenue, for a distance of 14.5 metres in a south-easterly direction.

3. Background

- 3.1 Local residents and ward councillors have previously raised concerns about the difficulty to cross Edenbridge Road at the junction of Warren Avenue due to the width of the bell mouth.
- 3.2 With ongoing development at the previous St James Hospital site, the number of expected pedestrians navigating the junction is expected to increase, this is due to the residential facilities being built on the site. Additionally, the junction sits on a pedestrian route used to access Moorings Way Infants School and improvements have been proposed on Moorings Way to facilitate active travel. The scheme is being funded using Section 106 monies. The requirement is to provide facilities for pedestrians at the location of Edenbridge Road at the junction with Warren Avenue. These facilities would be uncontrolled and would be in the form of a pedestrian refuge in the centre of the carriageway to facilitate pedestrians crossing the mouth of Edenbridge Road. This is in line with the expected ADPV2 score when adjusted for new road users proportionally with residential capacity of the St James Hospital site redevelopment plans.
- 3.3 Due to the size and shape of the bell mouth junction, additional space is required to be kept clear to allow for the sweep of refuse collection vehicles serving residents of Edenbridge Road. An extension of the double yellow lines will maintain adequate clearance. An additional requirement for clearance is improving space for articulated lorry turning radiuses as Edenbridge road has been identified as a key access route for the building works at the St James Hospital site.
- 3.4 Anecdotal evidence from residents suggests that the proposed location of the double yellow lines is underutilised as parking due to the high number of off-road parking options in the area, and only infrequently used by work vehicles. This has been corroborated by officers during multiple site visits.

4. Consultation and notification

- 4.1 The statutory consultation (publication of a Notice of Intent) is a legal obligation and is an opportunity for anyone affected by the proposed restrictions to give their views and to indicate if they support or object to the proposals. Each response is considered on its own merits, and any questions are answered.
- 4.2 The Notice of Intent was published in the Portsmouth News and on the Council's Website on 12 January 2024. Notices were also erected on street furniture in the vicinity of the proposed changes to the restrictions. A copy of the Notice of

Intent is included in Appendix A and each objection is shown in Appendix B with the personal details redacted.

- 4.3 There were 8 responses received during the consultation period for the Notice of Intent with 7 containing comments and requests to include additional double yellow line extensions on Warren Avenue. This additional restriction does not fit with the scope of the project, but request have been forwarded to the relevant team for consideration under future schemes. One comment suggested the potential to include resident accessible parking within the St James development site.
- 4.4 A total of 4 objections were received, one objection did not relate to the TRO and was focused on vehicle access issues relating to the St James development scheme. Two objections cite current usage as being too low to justify a pedestrian island, however proposed TRO is part of S106 works to accommodate expected increase of use. The final Objection regards concerns that displaced work vehicles will inconvenience residents.

5. Reasons for recommendations

- 5.1 In view of the objection and support from residents on Edenbridge Road, it is considered that on balance the reduction in risk to pedestrians and opportunity to create a comprehensive network of active travel links in the area to serve the rising residential population and expected increase in capacity of the footway outweighs the loss of parking facility for five vehicles.
- 5.2 Additionally, the ease of movement of Vehicles serving the St James Hospital site should reduce a potential bottleneck on delivery of construction and expedite the project.
- 5.3 The proposals will meet the requirements of the Portsmouth Transport Strategy¹ (Local Transport Plan 4) by seeking to improve Road Safety, providing safer routes and improving access to key services.

6. Integrated impact assessment

- 6.1 A full integrated impact assessment is included with this report, see appendix D.



7. Legal implications

7.1 It is the duty of a local authority to manage their road network with a view to achieving, so far as may be reasonably practicable having regard to their other obligations, policies and objectives, the following objectives:

- (a) securing the expeditious movement of traffic on the authority’s road network; and
- (b) facilitating the expeditious movement of traffic on road networks for which another authority is the traffic authority.

7.2 Local authorities have a duty to take account of the needs of all road users, take action to minimise, prevent or deal with congestion problems, and consider the implications of decisions for both their network and those of others.

7.3 A proposed TRO must be advertised and the statutory consultees notified and given a 3-week period (21 days) in which to register any support or objections. Members of the public also have a right to object during that period. If objections are received to the proposed order the matter must go before the appropriate executive member for a decision whether or not to make the order, taking into account any comments received from the public and/or the statutory consultees during the consultation period.

7.4 Any works carried out should comply with the appropriate statutory guidance and legislation.

8. Director of Finance's comments

8.1 The scheme to provide a pedestrian refuge at the location of Edenbridge Road at the junction with Warren Avenue is funded through £15,000 of Section 106 contributions and £10,000 of Parking Reserve funding. The work arising from the recommendations within this report are covered within this £25,000 budget.

.....
Signed by:

The recommendation(s) set out above were approved/ approved as amended/ deferred/
rejected by on

.....
Signed by:



Background list of documents: Section 100D of the Local Government Act 1972:

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location

Appendices:

- APPENDIX A - The public proposal notice for TRO 296/2023**
- APPENDIX B - TRO Public consultation responses received**
- APPENDIX C - Plans for Edenbridge Road**
- APPENDIX D - Integrated Impact Assessment**



APPENDIX A - The public proposal notice for TRO 296/2023

THE PORTSMOUTH CITY COUNCIL (EDENBRIDGE ROAD) (WAITING RESTRICTIONS) (NO.296) ORDER 2023

Notice is hereby given that Portsmouth City Council proposes to make the above Order under the Road Traffic Regulation Act 1984. The effect of the Order would be to introduce "no waiting at any time" restrictions on Edenbridge Road:

south-west side - from a point 10 metres south-east of its junction with Warren Avenue, for a distance of 8.6 metres in a southerly direction; and north-east side from a point 10 metres south-east of its junction with Warren Avenue, for a distance of 14.5 metres in a south-easterly direction

1. Copies of the draft Order, plan and Statement of Reasons are available to view on Portsmouth City Council's website: Search "Traffic Regulation Orders 2024" at www.portsmouth.gov.uk. Alternatively, they can be viewed at the Civic Offices, Guildhall Square, PO1 2AL, Monday to Friday between 9am - 4pm. Printed copies can be obtained by calling 023 9268 8501.

2. Persons wishing to object to these proposals must do so by sending their representations to TROteam@portsmouthcc.gov.uk or by post to TRO team, Portsmouth City Council, Civic Offices, Portsmouth PO1 2NE, quoting ref TRO 296/2023 within 21 days of the date of this Notice (i.e. by 01.02.2024) stating the grounds for the objection.

3. Under requirements of current access to information legislation, please note that all representations submitted in response to this Notice, may be made available for public inspection. Full details of the Council's Data Protection privacy notice can be viewed on the website.

12.01.2024

Felicity Tidbury, Assistant Director of Regeneration (Transport)



Appendix B - consultation responses

Comment on Double Yellow Line extension proposal on Edenbridge Road under TRO 296/2023

1. Resident Brasted Court

I am writing further to the recent letter received from the Lib Dems regarding a new pedestrian refuge at the junction of Edenbridge Road and Warren Avenue as a result of expected increased traffic due to the further development of St James hospital site and a lot of new homes.

Further to the proposal to extend double yellow lines on Edenbridge Road which I fully support. I would also like to see double yellow lines in Warren Avenue to the west of the junction on the south side extended back to the Mariners Walk junction. At present there constantly appears to be high-sided vans parked at the corner of this junction which impairs vision when exiting Edenbridge Road into Warren Avenue. It is also noticeable that cars having negotiated the speed bumps travelling eastwards down Warren Avenue have a propensity to speed up and to be honest this is an accident waiting to happen at the moment and will certainly occur when the traffic in the area increases due to the new homes unless drivers can get a clear line of site when exiting Edenbridge road.

I have attached a picture from this morning showing the issue and trust you will give this your full consideration.

Comment on Double Yellow Line extension proposal on Edenbridge Road under TRO 296/2023

2.

I received a leaflet informing of the plans to add a pedestrian refuge in the middle of the junction above, and the lengthening of the double yellow lines in Edenbridge Road, which I am sure will be welcomed by the local residents and pedestrians trying to cross this already busy junction.

Could I ask you also consider lengthening the double yellow lines by the junction in Warren Avenue as you turn left out of Edenbridge Road towards Milton Road (by the postbox in Warren Avenue) as this has also become difficult to navigate and a hazard to motorists particularly when commercial vehicles park here (which is most of the time). Unfortunately once a van etc parks here you cannot see what is coming down Warren Avenue towards you when you want to pull out. Trying to cater for this and pedestrians



also trying to cross has become increasingly more hazardous over the past few years and feels like an accident waiting to happen.

Comment on Double Yellow Line extension proposal on Edenbridge Road under TRO 296/2023

3. Resident Siskin Rd

I am in full favour of the plans for double yellow lines on Edenbridge Road. I strongly request these lines to be extended on the left hand corner onto Warren Ave stopping at the post box.

I frequently use this junction and find my site line blocked by parked vehicles. Resulting in many a near miss from on coming traffic, and real concerns for families and school children trying to cross junction at this point.

Comment on Double Yellow Line extension proposal on Edenbridge Road under TRO 296/2023

4. Resident Siskin Road

I would support the proposed extension of parking restrictions along both sides of Edenbridge Road from the junction with Warren Avenue.

However, the proposal does not go far enough given the proposed development of the St James site and the increased traffic that will result. There is already a major problem on the North section of Edenbridge Road / Warren Avenue on match days at Portsmouth FC with cars completely blocking the pavement.

I would therefore suggest that the parking restrictions should be extended for the full length on both sides of the road from the Edenbridge Road/Warren Avenue junction to the St James roundabout entrance.

Comment on Double Yellow Line extension proposal on Edenbridge Road under TRO 296/2023

5. Resident Warren Avenue

I'd like to request consideration for the double yellow lines at the west side of this road because at present cars turning left from Edenbridge Road into Warren Avenue, have vision problems when pulling out and there has been several minor accidents and near misses with all vehicles and cyclists.

I'd request an extra 5m of double yellow lines be added to the current TRO to give vehicles a fighting chance to



pull into it, as it's an average vehicle length and get a view up Warren Avenue.
Vehicles can park in the current long bay, but there's been a van parked at this end for months (reported to abandoned vehicles section) (photo added) so cars can't see left when pulling out.
I used to work with this department and in my view it is a well needed change, and you may have had other residents asking.
Also this change would or could be added to any TRO changes planned for the new St James site as this will be a busy junction.
I would welcome a visit from anyone so I can give my views and I'd be willing to attend any council meeting to discuss changes if needed.

Comment on Double Yellow Line extension proposal on Edenbridge Road under TRO 296/2023

6. Resident Brasted Court

I am pleased to hear the above is planned! 😊. Even now, before the additional housing is built, it can be difficult to cross at the junction, e.g. having come through the alleyway from The Haven. At 'school times' many families with young children are crossing at the junction.

Doubling the length of the double yellow lines on both sides of Edenbridge Road is a very welcome improvement, especially on 'football Saturdays' when vehicles are parked half on pavement on the east side, narrowing the road to one vehicle's width and causing congestion at the junction!

IN ADDITION please consider lengthening the double yellow lines on the south side of Warren Avenue, either side of the junction. It is well nigh impossible for drivers emerging from Edenbridge Road to have vision to the west as so many vans and high-sided vehicles frequently park there on Warren Avenue! Vehicles coming eastwards tend to speed up after crossing the speed humps!

I look forward to hearing further on the plans.



Comment on Double Yellow Line extension proposal on Edenbridge Road under TRO

296/2023

7.

Having just seen the plans to implement a new pedestrian refuge at the Edenbridge Road / Warren Avenue Junction and the extension of double yellow lines in Edenbridge Road, I would also recommend that double yellow lines are also extended on Warren Avenue (on the South side). Cars and particularly vans already park very close to the corners, which significantly impairs drivers and cyclists vision when emerging from Edenbridge Road into Warren Avenue and with an island in place, this may make a bad situation even worse as it reduces the space to 'edge' out.

Comment on Double Yellow Line extension proposal on Edenbridge Road under TRO

296/2023

8. Resident Milebush Road

I am a resident of Milebush Road, Southsea (PO4 8NF). It is come to my attention that there are proposed changes to Edenbridge Road as a result of the expansion of St James Hospital site.

I offer my views as Edenbridge Road is only a few metres away from my house and I have lived here nearly 27 years so am aware of the road in question. Even when St James was fully operational there were no traffic issues here. Please consider closing the Edenbridge Rd exit and using only Locksway Road (as per the original plan) as a cheaper alternative.

I understand that double yellow lines will be extended and placed on both sides of the road. May I suggest that the yellow lines are only extended on one side? This is because the area is used for parking for work vans and as parking overspill from Milebush Road and Warren Ave. Most are work vans and camper vans and its full/used at night rather than day time. I would point out that there is sufficient space for two cars to pass easily when one side is used. If yellow lines were extended then these vans/cars/camper vans would move on to my road and surrounding areas which are all full with few visitor spaces. Of course if builders vans/camper vans could be excluded from residential areas then this would help but understand the ongoing issue of this. As alternative consider opening up the area just inside St James Site (by the back gate) for a larger car park to offset places lost. This would bring benefit to the area not just the site.

One issue is during football days when Portsmouth FC are at home, the parking is fully used on both sides of Edenbridge Rd and it is not sufficient for two cars to pass. The pavement is also blocked one side so wheelchairs/mobility scooters cannot access it (e.g. my neighbour!). Yellow lines on one side will therefore help residents and the St James new build. One area to investigate is the roundabout along Edenbridge Rd as its too large and some calming measures would slow down cars moving across it.



I do not think a pedestrian refuge is needed as few pedestrians use the area but would suggest placing a lollipop person there during school days and monitor to see if its really needed.

Resurfacing the pavement is welcome as would tackling the overgrown vegetation that seems to have been forgotten by successive councils! I would have expected more consultation as we are directly affected by the changes but offer my views.

I would be grateful if you could consider these amendments that help implement the changes rather than be dead against it.

Objection to Double Yellow Line extension proposal on Edenbridge Road under TRO 296/2023

1.

I have just received the letter relating to changes to be made to Edenbridge Road.

May I add that this will be the residents only way in and out via Edenbridge Road to all other roads that take you to Eastern Road.

If the Warren Road is being monitored at all you will see that many cars park on the road, there is a school on the corner of Warren Avenue and when Building Plant equipment is required to St James this will make a huge impact to this very busy area and will cause issues with delays for people getting out of the estate. Then there will be the builder vans parking where they like.

Surely a more easier alternative is to take the larger plant vehicles along Moorings Way down through the bus lane into Locksway Road.

I work in the house building industry and know only too well that us residents will be very much affected.

It is easy for any planning department and councillor to put their advice forward , but answer my one question, out of all of who will be involved in this project who lives in this area? If there is no one then I suggest that you start making provisions to monitor the roads concerned until any fixed plans are decided.

I will await your response.

Objection to Double Yellow Line extension proposal on Edenbridge Road under TRO 296/2023

2.

I am writing in response to a letter I received through my door regarding the new pedestrian refuge at the Edenbridge Road / Warren Avenue junction, and the lengthening of the length of double yellow lines on Edenbridge Road.

Firstly, please could a drawing/plan of the refuge island be published, or send one to me directly.

Secondly, and more importantly, the lengthening of the yellow lines on Edenbridge Road on both sides of the road - I am particularly concerned about this.

Currently the double yellow lines extend a certain distance into Edenbridge Road, stopping before Riverhead Close. This allows vehicles to park on Edenbridge Road up to the junction of Riverhead Close, and beyond to the roundabout.

This area has always been used by residents who obviously run businesses to park their van and utility vehicles, keeping the vehicles away from the houses on the estate.

I think this is a perfect place for these vehicles to park, and respect that the owners keep these away from the road beyond the roundabout.

If the double yellow lines are extended, the owners of these vehicles will be forced to park them further into the estate, amongst the houses, and use the small number of parking bays within the estate. This would obviously minimise the parking spaces available for cars of visitors etc...to the estate.

Furthermore, having large vans and utility vehicles parked around the estate instead of where they currently park, would impact the safety of pedestrians around the estate with moving vehicles having far less visibility of the pavements, along which it must be said, many children walk.

Please provide further details regarding:

- 1) the lengthening of these lines on Edenbridge Road
- 2) the plans to minimise the impact of reduced parking availability on the estate.

It must said however, although this is obviously too late, the approval of the housing plans at St James' will be hugely detrimental to the area in terms of traffic, school places, GP / dentist places etc.... Portsmouth is already far too crowded, and the continued drive



of the Council to continually build will only lead to further additional pressure on an already hugely over densely populated island.

This must stop and I sincerely hope the Council starts to consider what is best for Portsmouth and its residents, and stop over populating this finite piece of land with obvious sea borders.

I look forward to hearing from you regarding the lengthening of the double yellow lines on Edenbridge Road.

Objection to Double Yellow Line extension proposal on Edenbridge Road under TRO 296/2023

3.

With reference to your flyer that came through my front door. I don't think it is necessary to put double yellow lines down both sides of Edenbridge Road. I think the side of the road where vans and vehicles already park could be left as it is. But the other side of the road (Redwing Court side) definitely need lines as on match days cars are parked down that side of the road, making it very dangerous, as there is a bend in the road, and they park right up to the junction/roundabout.

And I don't think we need another pedestrian crossing. What we have is ample.

Objection to Double Yellow Line extension proposal on Edenbridge Road under TRO 296/2023

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