

**Title of meeting:** Cabinet  
**Date of meeting:** Cabinet 14 July 2020  
**Subject:** Local Transport Plan 4 Approval to Consult  
**Report by:** Tristan Samuels Director of Regeneration  
**Wards affected:** All  
**Key decision:** No  
**Full Council decision:** No

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**1. Purpose of report**

1.1 This report seeks approval to commence statutory consultation on the draft Portsmouth Local Transport Plan 4 (Appendix A) with stakeholders and the wider public.

**2. Recommendations**

**It is recommended that Cabinet:**

**2.1 approves the content of the draft Portsmouth Local Transport Plan 4 strategy for statutory consultation**

**3. Background**

3.1 The Local Transport Plan (LTP) is a statutory document required of each Local Transport Authority (LTA). The LTP sets out the long-term strategy, policies and schemes to address the transport challenges and deliver transport improvements. A short-term Implementation Plan detailing the particular transport improvements will support the strategy.

3.2 It is for the LTA to determine the most suitable length for both the strategy and the implementation plan elements. The strategy element of the draft Local Transport Plan 4 covers the period 2020-2036. For LTP3 implementation plans have been developed and adopted on an annual basis following funding announcements.

3.3 The LTP4 will replace the current LTP3 (2011-2031). Whilst this remains current, the significant changes in central government transport and wider policy means that an updated long term, integrated transport strategy (LTP4) governing the period from 2020 to 2036 is required to ensure that we are able to plan effectively to deal with the transport challenges we are currently facing.

3.4 A report to Cabinet on 10 March 2020 approved the draft vision and objectives of the strategy and its continued development, as set out below:

Our vision for Portsmouth:

By 2036 Portsmouth will have a people centred travel network that prioritises walking, cycling and public transport to help deliver a safer, healthier and more prosperous city.

Our Strategic Objectives:

Four objectives have been developed which outline the areas we will focus on:

- **Delivering cleaner air:** Everyone who lives in, works or visits the city should be able to breathe air that will not damage their health – there need to be fewer and cleaner vehicles in the city.
- **Prioritising walking and cycling:** Most trips within the city are short but despite this the car is too often the default choice – more space is needed to safely walk and cycle in the city.
- **Transforming public transport:** Public transport connections are poor in some parts of the city with buses slowed by traffic congestion – we need to prioritise rapid and reliable public transport.
- **Supporting business and protecting our assets:** Portsmouth's ports and other businesses are central to the success of the city – we need to ensure the transport network allows business to prosper.

3.5 Following this, further work has been undertaken to develop twenty policies which support the development of the vision and objectives, as shown in Appendix A.

3.7 Appendix B provides a draft indicative view of the types of schemes that may be delivered from the policies developed. The vision and objectives set out in LTP4 will support the council's corporate objectives.

3.8 The LTP is being developed alongside the new Local Plan to ensure there is close integration between planning and transport. The duration of the new LTP4 to 2036, aligns with the timescales for the emerging Local Plan.

3.9 A new parking strategy for the city is under development, which will consider parking elements in further detail, this is being undertaken alongside a new Parking Supplementary Planning Document (SPD) to ensure a joined up approach between planning and transport.

3.10 The LTP4 strategy provides the vision and demonstrates the ambition for the duration of the plan. The delivery of the strategy is not funded and will be reliant on securing funding, which, may come from external sources.

#### 4. Consultation Approach

- 4.1 The Transport Act 2000 as amended by the Local Transport Act 2008 places a duty on local transport authorities to consult key stakeholders. Further duties require local authorities to involve citizens in local decision making and service provision.
- 4.2 In accordance with statutory guidelines the consultation will be undertaken for 12 weeks. Consultation and engagement is important to ensure that this is a city owned strategy which will establish behaviour change for travel and transport, and win the hearts and minds of residents, visitors and those who work in the city.
- 4.3 Consultation will be undertaken on a designed version of the draft LTP4 strategy text in Appendix A. The text based draft in Appendix A sets out a draft vision, objectives, policies and package of possible interventions. The designed version will include the same vision, objectives, policies and package of possible interventions but will convert much of the document's content into infographics, providing a shorter more user friendly document.
- 4.4 To support this consultation, consideration will be given to the results of other council consultation and engagement work, including City Vision. Please note that feedback from this work has been considered during the development of the draft LTP4 strategy.
- 4.5 The vision and objectives, policies, and possible interventions have been developed through internal consultation with officers and Members and external engagement has been undertaken with transport operators, interest groups and businesses through a programme of workshops.

## **5. Transport Recovery Plan June 2020**

- 5.1 To respond to the current Coronavirus pandemic and the need to accommodate social distancing on the travel network a Transport Recovery Plan has been developed, as outlined in the Transport Recovery Plan July Cabinet paper. This delivers against the draft objectives and vision approved by Cabinet in March 2020 and sets out measures which will be delivered in the next 12 months to support recovery the draft LTP4 strategy takes into account the work of this recovery plan.

## **6. Next steps**

- 6.1 The development of the LTP is determined by a number of statutory processes. These are set out below:
- **Habitat Regulation Assessment and Strategic Environmental Assessment**
    - A Habitat Regulation Assessment and Strategic Environmental Assessment will be undertaken and consulted on.
  - **Consultation and Engagement**
    - Public and stakeholder engagement will be undertaken for 12 weeks, following approval from Cabinet
  - **Adoption**
    - Revisions will be made to the report following public consultation, and it will be submitted for adoption by Portsmouth City Council Full Council. At that point, it will supersede LTP3 as the adopted LTP for the city.

## **7. Reasons for recommendations**

- 7.1 A 12-week consultation with stakeholders and the wider public is a statutory requirement of the LTP4 and is an important step in discussing with residents their priorities for connectivity within Portsmouth, and the future direction of transport and travel.
- 7.2 To ensure the LTP4 is accessible to the general public it is important to design it in an engaging and user friendly way.
- 7.3 As the Local Transport Authority (LTA), under the Transport Act 2000 as amended by Local Transport Act 2008 Portsmouth City Council has a statutory duty to produce a LTP for Portsmouth. The 2008 Act requires the LTP to consist of a long term strategy and a short term implementation plan. It permits LTAs to replace and amend the long-term strategy as and when appropriate.
- 7.4 The current LTP (LTP3 adopted in 2011) was prepared jointly with Hampshire County Council and Southampton City Council and includes a joint strategy across South Hampshire along with place specific actions. The LTP needs to be updated to take account of the changing mobility and environmental challenges facing Portsmouth.
- 7.5 This plan will be superseded by the LTP4, and an Implementation Plan will be developed for the financial year 2021/22 following adoption of the LTP4 in 2021.

## **8. Integrated impact Assessment**

- 8.1 An Integrated impact Assessment (IIA) has been produced for this strategy development (Appendix C). Within the IIA, this strategy impacts positively on the following sections:

Section A - Communities and Safety  
A3 - Health  
A4 - Income deprivation and poverty

Section B - Environment and climate change  
B1 - Carbon emissions  
B3 - Climate change mitigation and flooding  
B4 - Natural environment  
B5 - Air Quality  
B6 - Transport

Section C - Regeneration of our city  
C1 - Culture and heritage  
C3 - Economy

A Full Equality Impact Assessment (EIA) is not deemed necessary at this stage, however a full EIA will be undertaken as part of the finalisation of the LTP4. The recommendations do not have a disproportionate negative impact on any of the specific protected characteristics as described in the Equality Act 2010.

## **9. Legal implications**

- 9.1 As explained in the body of the report, the Council has a statutory duty under Sections 108 and 109 of the Transport Act 2000 ("the Act") (as amended by the Local Transport Act 2008) as local transport authority for the City of Portsmouth to ensure that the Council has up to date policies for the promotion and encouragement of safe, integrated, efficient and economic transport to, from and within their area. Each local transport authority must prepare a document to be known as the local transport plan ("LTP") containing its policies for the purposes above and its proposals for the implementation of those policies.
- 9.2 For the purposes of this statutory duty, "transport" means:
- (a) the transport required to meet the needs of persons living or working in the authority's area, or visiting or travelling through that area, and
- (b) the transport required for the transportation of freight;
- and includes facilities and services for pedestrians.
- 9.3 In developing and implementing the policies referred to above the Council has specific statutory duties to:
- take into account any policies announced by central government, and
  - to have regard to any guidance issued by the Secretary of State for the purposes of the LTP duty with respect to mitigation of, or adaptation to, climate change or otherwise with respect to the protection or improvement of the environment.
- 9.4 The Council has a duty under Section 109 of the Act to keep the local transport plan under review and in doing so to consult with:
- the Secretary of State,
  - operators of any network or station, or any railway services, in its area
  - operators or providers of other transport services in its area
  - organisations appearing to the Council to be representative of the interests of users of transport services and facilities in its area, and
  - any other persons whom the Council consider appropriate to consult.
- 9.5 As soon as practicable after making any new plan or an alteration to the plan, the Council must:
- publish the plan (or the plan as altered) in such manner as it thinks fit,
  - send a copy of it to the Secretary of State,
  - make it available for inspection by any person, and
  - supply a copy of it (or any part of it) to any person on request either free of charge or at cost.

## **10. Director of Finance's comments**

- 10.1 There are no direct financial implications of approving the draft vision and policy objectives as the direction for the Local Transport Plan 4, however once it is adopted physical works may be required to deliver it. These will be identified and appraised once they become known, and a source of funding identified.
- 10.2 The cost of the Consultation will be met from existing cash limited resources.

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Signed by:

**Appendices: Appendix A - Draft Local Transport Plan Strategy 2020-2036**

**Appendix B - Draft Transport Strategy schemes 2020-2036**

**Appendix C - Integrated Impact Assessment**

**Background list of documents: Section 100D of the Local Government Act 1972**

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location
None	

The recommendation(s) set out above were approved/ approved as amended/ deferred/ rejected by ..... on .....

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Signed by: