



NOTICE OF MEETING

CABINET

TUESDAY, 14 JULY 2020 AT 12.00 PM

VIRTUAL REMOTE MEETING - REMOTE

Telephone enquiries to Joanne Wildsmith, Democratic Services Tel 9283 4057
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If any member of the public wishing to attend the meeting has access requirements, please notify the contact named above.

Membership

Councillor Gerald Vernon-Jackson CBE (Chair)	
Councillor Steve Pitt (Vice-Chair)	
Councillor Dave Ashmore	Councillor Lynne Stagg
Councillor Suzy Horton	Councillor Matthew Winnington
Councillor Lee Hunt	Councillor Tom Wood
Councillor Darren Sanders	Councillor Hugh Mason

(NB This Agenda should be retained for future reference with the minutes of this meeting.)

Please note that the agenda, minutes and non-exempt reports are available to view online on the Portsmouth City Council website: www.portsmouth.gov.uk

Deputations by members of the public may be made on any item where a decision is going to be taken. The request should be made in writing to the contact officer (above) by 12 noon of the working day before the meeting, and must include the purpose of the deputation (for example, for or against the recommendations). Email requests are accepted.

AGENDA

- 1 Apologies for Absence**
- 2 Declarations of Interests**
- 3 Record of Previous Decision Meeting - 10 March 2020 and Leader's Statement (Pages 11 - 20)**

A copy of the record of the previous decisions taken at Cabinet on 10 March 2020 are attached.

RECOMMENDED that the record of the decisions taken by Cabinet on 10 March 2020 be approved as a correct record.

4 Decision taken by the Chief Executive under Standing Order 58 - HIVE Portsmouth (information item) (Pages 21 - 22)

A published item relating to the Strategic Partnership Agreement between the HIVE and PCC was due to go to Cabinet on 26th March 2020. When the Cabinet meeting was cancelled due to the COVID-19 restrictions on public gatherings an urgent decision was taken by the Chief Executive in response to the above matter in accordance with Standing Order 58 of the council's Procedure Rules. The Chief Executive undertook the necessary consultations on 27th March 2020, the notes of the meeting are attached.

(The decision to approve the Strategic Partnership has been taken and is not subject to call-in.)

5 Modern Slavery Statement (Pages 23 - 46)

The report by Corporate Strategy, on behalf of the Chief Executive, seeks to provide context to the council's Modern Slavery Transparency Statement and seek approval to publish the statement on the council's website (appendix 1).

RECOMMENDED that Cabinet approves:

- i) The Modern Slavery Transparency Statement for publication on the council's website (see appendix 1) and**
- ii) The programme of work set out in section 5 of the report.**
- iii) Full Council is asked to note the recommendations for information only**

6 LGBT+ Champion appointment - for Children and Young People

At the full Council meeting on 15 November 2019 a motion on Inclusive Relationships Education was presented by Cllr Suzy Horton and passed by the full council. This motion included a resolution to ask cabinet to appoint an elected Member LGBT+ children and young people's champion.(Details of the duties of this role is attached.)

The champion role was open to all members as outlined in the MIS item that went on 7th February (attached). Expressions of interest were received from 4 members, Cllr Suzy Horton, Cllr Chris Attwell, Cllr Claire Udy and Cllr George Fielding.

The members met with young people from the 4U group, Portsmouth Pride Youth Society and Miltoncross School Diversity group on 28th February (unfortunately Cllr Fielding was unable to attend). Each member gave a short introduction to themselves. This was followed by some informal discussions with the young people in small groups and then some well-considered questions were posed from the floor to each of the members in turn. The young people were really impressed by all the members and there was some debate about whether they could do the role jointly or whether was important to have one named overall Champion.

The young people gave a very clear message that they welcomed the support from all of those who had expressed an interest. They wanted all of these members to work together to champion LGBT+ young people but a majority selected Cllr Claire Udy as their overall Champion.

This item is to seek the endorsement of Cabinet in accepting the choice of the young people who were present. This was due to be considered by Cabinet at the cancelled meeting of 26 March 2020 (due to COVID-19 restrictions).

RECOMMENDED: to appoint Cllr Claire Udy as Portsmouth's LGBT+ Children and Young People's Champion and to ask Cllr Udy to undertake this role with support and input from Cllrs Suzy Horton, Chris Attwell and George Fielding.

7 Appointments to Outside Bodies and Champion Appointments (Pages 47 - 50)

a) Outside Bodies

A schedule of nominations is compiled by Democratic Services (all groups have been asked to put forward nominations) and this is based on the previous portfolio responsibilities.

The political groups have generally asked that last year's representatives continue in their positions and only the variations or new nominations are reported for approval. Please note that some appointments may have more nominations than there are places available.

b) Champion appointments

Cllr Tom Coles wishes to be appointed as an additional Armed Forces Champion (Councillor Gerald Vernon-Jackson CBE was appointed last year with Councillor Jonas BEM in a supporting role.)

Cllr Matthew Winnington wishes to be appointed as a Mental Health Champion.

Cllr Darren Sanders wishes to be appointed as Homelessness Champion.

Cllr Luke Stubbs and Councillor Lee Hunt have been nominated as Heritage Champions by their groups.

(Cllr Udy's nomination as LGBT+ Champion forms part of a separate agenda item)

Nominations were also sought for Third Sector and City of Service Champion.

8 Discharge to Assess Unit at Harry Sotnick House (Pages 51 - 56)

The purpose report for the Chief Health & Care Portsmouth by the Assistant Director Adult Social Care is to:

* Update Cabinet on the response by Adult Services to the updated guidance of the 16th April 2020 providing the 14 day isolation period for people prior to entering a care home longer term.

* Describe how the Health and Care Portsmouth response to providing additional bedded capacity for a possible second peak in COVID-19 infections.

* Seek endorsement to continue exploring options to for a future long term Discharge to Assess Unit within Harry Sotnick House.

RECOMMENDED that Cabinet:

(1) Endorse the continued operation of the 20 bedded 14 Day isolation unit in the HSH Gun Wharf Unit, recognising that this is

dependent on continued funding from the temporary NHS Hospital Discharge Scheme.

- (2) Endorse the expansion of the unit by a further 26 beds for D2A should there be a need as a consequence of a second COVID-19 peak, recognising that this will be dependent on additional funding from the temporary NHS Hospital Discharge Scheme.
- (3) Endorse continued work to develop plans to transition the 20 Gun Wharf COVID beds to a mainstream Discharge to Assess unit, recognising that this would be part of a wider system change. It should also be acknowledged that this will require a more detailed financial appraisal, together with a retargeting of existing funding sources and potentially financial contributions from the wider health and care system partners; to ensure it is financially sustainable in the longer term. A further report will be presented to Cabinet once the final costings and funding sources have been identified in order to seek formal agreement to establish the unit.

9 Local Transport Plan LTP4 (Pages 57 - 128)

The purpose of the report by the Director of Regeneration is to seek approval to commence statutory consultation on the draft Portsmouth Local Transport Plan 4 (Appendix A) with stakeholders and the wider public.

RECOMMENDED that Cabinet approves the content of the draft Portsmouth Local Transport Plan 4 strategy for statutory consultation.

10 Supporting rough sleepers and the hidden homeless: options for the way forward (Pages 129 - 172)

The Cabinet Member for Housing requested officers to provide Cabinet with a report outlining the support in place for rough sleepers and street homeless prior to the COVID-19 emergency, the response in light of the COVID-19 emergency and the work underway to continue to support those individuals supported and the direction of travel for the longer term.

The report provides cabinet with an outline of:

- The support in place prior to and during the COVID-19 crisis
- The interim plan
- The long term plan

RECOMMENDED:

- (1) That Cabinet note the provision in place prior to the COVID-19 crisis
- (2) That Cabinet commend the remarkable efforts of the local authority and partners to meet the call from government to provide safe and secure accommodation for rough sleepers and thank the wide range of public services, the voluntary sector, the local communities, members, officers and the Accor Hotel group & the local hotel management team in continuing to support the emergency provision in place
- (3) That Cabinet note the learning to be used to underpin the solutions

moving forward

- (4) That Cabinet note the emergent MHCLG funding announcements for the interim and long term plan and the work with the MHCLG to co-produce the interim and long-term plan.
- (5) That Cabinet approve the interim plan subject to funding being made available, to last up to 12 months from the end of August 2020 and which includes these elements:
 - i. Use Private Rented Accommodation and purchased/sub-leased property at Local Housing Allowance rents for those who need only financial support
 - ii. Use HMOs through the HMO housing organisation for suitable for a private rental tenancy provided floating support is available.
 - iii. Use a hotel or accommodation block for those who need intensive onsite support that can best be provided in such a setting alongside security.
 - iv. Use no more than 18 spaces between Kingston Point and Hope House as the final accommodation option for those not in the above categories. This will be accompanied by intensive support, boundaries and ways to deal with antisocial behaviour.
- (6) That Cabinet note the resourcing commitment to implement the interim plan and endorse that the Assistant Director of Housing is asked temporarily to focus on the delivery of the plans, alongside the cross-party and multi-agency Portsmouth City Rough Sleeping Partnership Group ("The Partnership Group") to implement the plans.
- (7) Cabinet recognises that the potential cost of the interim plan is circa. £2.5m and that the Council are working with MHCLG to prepare a bid to the national fund made available for this purpose amounting to £105m, in the event that there remains a shortfall between estimated costs and funding identified, a further report will be prepared for Cabinet to consider prior to entering into any additional financial commitment .
- (8) Cabinet therefore delegates authority to the Assistant Director of Housing, working with the S151 Officer, to submit a bid for the funding to support emergency, interim and long-term accommodation through the mechanism identified in the letter from MHCLG on 24th June 2020 (Appendix 3).
- (9) That Cabinet agrees the following as principles for the long-term plan:
 - i. All those in the interim accommodation to be supported to find move on accommodation and given the opportunity not to return to rough sleeping.
 - ii. Accommodation first, not accommodation only approach,

- with support levels tailored to individuals.
- iii. Developing the accommodation and support model to provide learning and work opportunities.
- iv. A range of accommodation and support ideally located in Portsmouth, based on Government's desire to build, buy and rent homes.
- v. A financially sustainable model.
- vi. An approach that provides accommodation and support into sustainable housing but also supports the prevention of homelessness and those who remain on the streets.
- vii. Evidenced based using all the learning and data available to create solutions.

(10) That Cabinet agrees to ask Government to help it overcome key barriers that may impact on the long term plan, including:

- i. Automatically paying Universal Credit to landlords taking part
- ii. Making sure payments cover the full cost of rent or Local Housing Allowance, whichever is higher
- iii. Suspend the rule that means under-35s claim at a single room rate
- iv. Work with the City Council to devise plans to help future rough sleepers and to prevent homelessness
- v. Assist in helping the city house those on the waiting list and the homeless the City Council has statutory duties towards.

(11) That Cabinet request the Portsmouth City Rough Sleeping Partnership Group to develop the long term plan, based on these principles, as outlined in the report.

(12) This Cabinet approves that this report forms the basis of the jointly produced plan with MHCLG for exiting the current approach both in the interim and long-term.

11 Waste Collections and Disposal Infrastructure (information report)
(Pages 173 - 176)

This **information update report** is to update the Cabinet on the future of waste collections and the disposal infrastructure.

12 Financial Impact of Covid-19 Pandemic (Pages 177 - 188)

The purpose of the report by the Director of Finance and Section 151 Officer is to:

- Describe the overall forecast financial impact of the Covid -19 pandemic in 2020/21
- Explain the extent of the financial support that has been provided by the Council in response to the pandemic and the approach taken

- As a consequence of the Covid-19 pandemic, evaluate the financial resilience of the Council and its exposure to the prospect of the S.151 Officer issuing a Section 114 Notice
- Propose a financial strategy to remain within the Budget parameters approved by the City Council in February 2020

RECOMMENDED that:

1) The financial strategy described in Section 8 of this report be approved

2) A further report be brought to a future meeting of the Cabinet to propose a detailed plan for placing certain Capital Spending plans "on hold" which will remain "on hold" until the overall financial impact on the Council is known with reasonable certainty

3) Note that the plan to place Capital Spending "on hold" is a plan only, and any cancellation of Capital Schemes would only be invoked in the event that the Council needs to respond to a forecast financial impact of the magnitude set out in this report.

13 UK Municipal Bonds Agency Framework Agreement (Pages 189 - 194)

The purpose of the report by the Director of Finance and Resources (Section 151 Officer) is to obtain the Council's approval to enter into a framework agreement with the UK Municipal Bonds Agency (MBA). Entering in to the framework agreement is a pre-requisite for borrowing from the UK MBA. The framework agreement includes a guarantee under which the Council would be guaranteeing the borrowing of other local authorities. The guarantee is necessary to enable the UK MBA to lend to local authorities at rates below those offered by the Public Works Loans Board (PWLB). The Council's liability under the guarantee is limited to its proportion of the UK MBA's non-defaulting loans up to a sum equal to the Council's total borrowing from the UK MBA. In addition, the UK MBA will assess the credit worthiness of each local authority at the time of accession to the framework agreement, at the time of entry into a loan, and at least annually thereafter.

RECOMMENDED TO COUNCIL:

- (a) That the Council enter into a framework agreement with the UK Municipal Bonds Agency;**
- (b) That the City Solicitor (Monitoring Officer) and the Director of Finance and Resources (Section 151 Officer) be given delegated authority to sign the Framework Agreement and the Certificate of Approval confirming that:**
 - (1) the Council has the power to enter into the Framework Agreement and to perform its obligations under it;**
 - (2) the Council has approved the entering into of the Framework Agreement and the proportional guarantee;**
 - (3) all the necessary authorisations have been obtained and**

decision making procedures followed and completed to enable the Council to enter into the Framework Agreement and the proportional guarantee.

14 Exclusion of Press and Public

“That, under the provisions of Section 100A of the Local Government Act, 1972 as amended by the Local Government (Access to Information) Act, 1985, the press and public be excluded for the consideration of the following item on the grounds that the report(s) contain information defined as exempt in Part 1 of Schedule 12A to the Local Government Act, 1972”.

The public interest in maintaining the exemption must outweigh the public interest in disclosing the information.

Under the Local Authorities (Executive Arrangements) (Meetings and Access to Information) England Regulations 2012, regulation 5, the reasons for exemption of the listed item is shown below.

Members of the public may make representation as to why the item should be held in open session. A statement of the Council’s response to representations received will be given at the meeting so that this can be taken into account when members decide whether or not to deal with the item under exempt business.

(NB The exempt/confidential committee papers on the agenda will contain information which is commercially, legally or personally sensitive and should not be divulged to third parties. Members are reminded of standing order restrictions on the disclosure of exempt information and are invited to return their exempt documentation to the Local Democracy Officer at the conclusion of the meeting for shredding.)

Item	Paragraph
Company Directors (appendix A only, legal advice)	5
(paragraph 5 - information in respect of which a claim to legal privilege could be maintained in legal proceedings)	

15 Board Composition of Portsmouth City Council Companies (Pages 195 - 248)

The report by the City Solicitor (with exempt appendix A circulated separately to Cabinet Members) sets out the basis upon which it is necessary and prudent to structure the Ravelin Group of companies. The basis for this is to provide an appropriate vehicle to enable company activity to occur that is efficient, legally accountable and transparent. The need to structure as suggested is to enable PCC to trade and generate profit beyond merely covering the initial cost of the activity.

RECOMMENDED that:

(1) The City Solicitor prepares and drafts a protocol (drawn from best practice and expert advice - referred to at Appendix A and Appendix D) approved by the Governance and Audit Committee as a reference and guide for the overall corporate governance structure (i.e. company structure and board composition) relating to PCC owned companies and incorporated within the PCC's constitution.

(2) In accordance with the protocol at Appendix A, that the following be approved in respect of the Ravelin Group companies:

(i) A shareholder committee is established and is responsible for the oversight of the Ravelin Group companies and all other future company subsidiaries (where relevant).

(ii) The Ravelin Group Shareholder Committee and draft terms of reference set out in detail in Appendix B are approved.

(iii) Following the approval of the establishment of the Ravelin Group shareholder committee the previous delegations as contained within the cabinet decision meeting dated 26 February 2019 shall cease and the shareholder committee shall become the sole body exercising the shareholder functions of Ravelin Group companies.

(iv) Any amendments to finalise the corporate structure of the Ravelin Group and all relevant subsidiaries required to maximise the tax efficiency of the Ravelin Group and any other PCC companies is delegated to the City Solicitor in consultation with the Leader of the Council and the S.151 Officer.

16 Transport Recovery Plan (Pages 249 - 292)

In response to the transport challenges faced by the Covid-19 pandemic, Portsmouth City Council has produced a draft Transport Recovery Plan, in line with government's recommendations for encouraging safe and sustainable travel as the city recovers from lockdown.

This report by the Director of Regeneration outlines the content of the draft Portsmouth Transport Recovery Plan, including proposed temporary measures to assist with the economic recovery of the city. This report will also set out how the draft Transport Recovery Plan fits with the emerging Local Transport Plan 4 (LTP4) and the wider transport policy framework.

RECOMMENDED that Cabinet:

(1) Approves the strategic direction to PCC's Covid-19 transport response as set out in the draft Transport Recovery Plan;

(2) Approves the delivery of the proposed temporary measures, and process for prioritising further measures as set out in the draft Transport Recovery Plan;

- (3) Note that the measures proposed within the draft Transport Recovery Plan are intended as temporary measures to be implemented quickly in response to public health concerns and to support the city's economic recovery. Therefore proposals will not be subject to the usual public consultation process prior to implementation;**
- (4) Note that proposals in the draft Transport Recovery Plan are conditional upon sufficient funding being provided secured through government's Emergency Active Travel Fund;**
- (5) Give delegated authority to the Assistant Director for Transport to amend the draft Transport Recovery Plan in line with the recommendations of Cabinet and in relation to the agenda item on LTP4 for this decision meeting.**

17 Covid-19 - road to recovery and plans for the future (Pages 293 - 308)

The report by the Chief Executive provides the Cabinet with a proposed framework for how the city might best position itself in response to the Covid-19 pandemic.

RECOMMENDED that Cabinet:

- (1) Expresses its condolences to those that have lost loved ones, and its huge appreciation to the many agencies and individuals that have responded so selflessly and effectively to the Covid-19 pandemic.**
- (2) Agrees the process for developing the Vision for the City and alignment with its own priorities, outlined in Section 5.**

This meeting is webcast (videoed), viewable via the Council's livestream account at <https://livestream.com/accounts/14063785>